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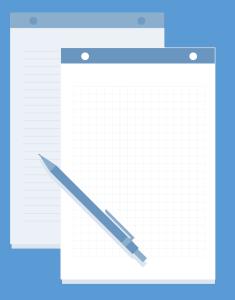


### The Inflation Reduction Act's Overhaul of Medicare Part D

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# Agenda



- Overview of IRA drug pricing changes
- Understand how the IRA changes Part D and how to approach implementation of the Part D reforms
- Address the impacts of the Part D reforms on Prescription Drug Plan sponsors and their members



# Inflation Reduction Act Disrupting prescription drug pricing

## IRA Prescription Drug Provisions

- Price Negotiation
- Inflation Rebates
- Part D Redesign
- Insulin Cost Sharing Capped at \$35
- Vaccine Cost Sharing Eliminated
- Expanded LIS Eligibility
- Implementation of Drug Rebate Rule Delayed



## **Implementation Challenges for Plans**

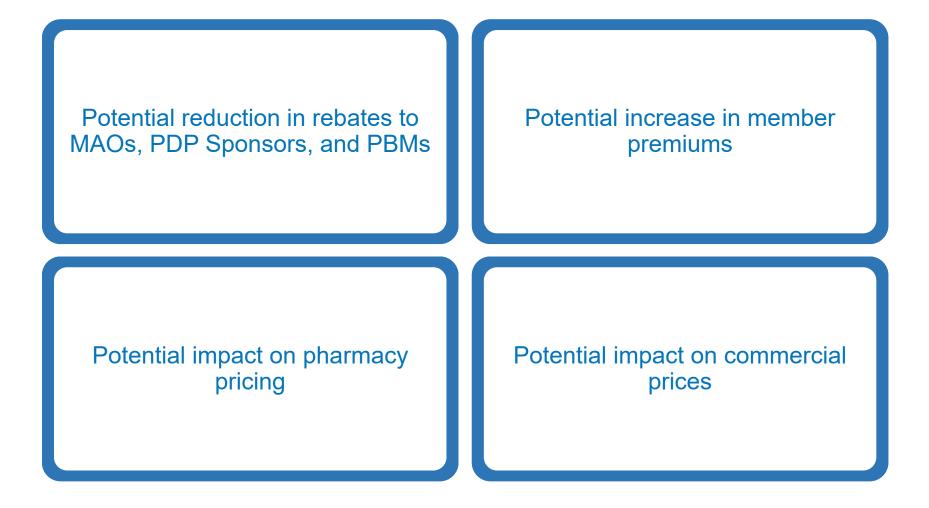
- Congress waived notice and comment rulemaking (Memos!)
- Part D redesign phased in beginning 2023
  - Major structural adjustment to benefit funding in 2025
  - CMS price negotiations take effect 2026
- Anticipate significant shift in costs to plans
- Destabilizing impact of CMS price negotiations and other changes
- Smoothing provisions put plans in cost-sharing collection role

## **Part B and D Inflationary Rebates - Overview**

### IRA §§ 11101 and 11102

- For certain drugs and biologicals, <u>manufacturers must return to</u> <u>HHS</u> any amounts from price increases that exceed inflation
  - Generally, single source drugs/biologicals
  - Exclusion for certain preventative vaccines
- Rebates calculated by HHS
  - Compare price data to benchmark period
  - Reduction or waiver for shortages and severe supply chain shortages
- Rebates paid by manufacturers to HHS are deposited in Medicare Trust Fund
- Payments to MA or Part D sponsors will not be adjusted

# **Impact of Inflationary Rebates**



## **Medicare Drug Price Negotiation Program**

### IRA §§ 11001

- Establishes Medicare Drug Price Negotiation Program
- Allows Medicare to negotiate "maximum fair prices" for certain high spend prescription Part B and Part D drugs
- Drug manufacturers will enter into agreements to negotiate with CMS
- CMS will publish maximum fair prices for negotiated drugs for each year
  - 2026: 10 Part D drugs
  - 2027: 15 Part D drugs
  - 2028: 15 Part B & D drugs
  - 2029: 20 Part B & D drugs
- Non-compliant manufacturers may be subject to civil monetary penalties / excise taxes

### **Medicare Drug Price Negotiation Program**

### Drugs subject to negotiations

- High spend drugs
- No generic or biosimilar equivalents
- Covered under Part B or Part D
- At least 7 years (small molecule) or 11 years (biological) from FDA-approval

### Drugs excluded from negotiations

- Small biotech exception
- Orphan drugs
- Plasma-derived products
- PDP sponsors facilitate access to MFP
  - Part D formulary access
  - Negotiated prices must not exceed applicable MFP (plus dispensing fees)

## **Negotiation Program: Guidance**

- Jan 2023 CMS outlines process for negotiation program implementation
- March 2023 CMS publishes initial guidance
- June 2023 CMS issues revised guidance regarding requirements and parameters for first round of negotiations
  - Includes details regarding Part D formulary inclusion for selected drugs
- January 2024 CMS publishes FAQs for initial price applicability year

## Negotiation Program: Significant and Upcoming Dates

- Sept 2023: CMS published list of 10 Part D drugs selected for 2026 negotiations
- Oct 2023: Manufacturers entered into negotiation agreements with CMS
- Feb 2024: Negotiations begin
- Aug 2024: Negotiations end
- Sept 2024: CMS publishes maximum fair prices
- Jan 2026: Prices for first 10 drugs go into effect

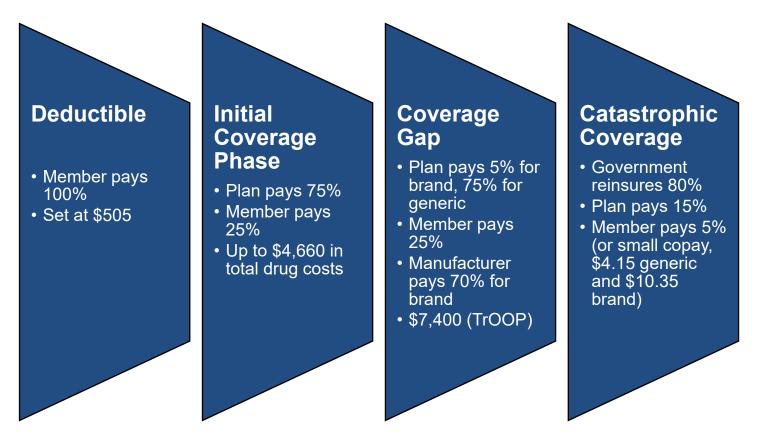
## **Negotiation Program Impacts**

MA and Part D Plans	Healthcare Industry
MA cost-sharing for Part B drugs	Mounting legal challenges
<ul> <li>Part D negotiated prices</li> </ul>	<ul> <li>Lack of clarity in selection criteria and negotiation process</li> </ul>
<ul> <li>Required formulary inclusion for negotiated drugs</li> <li>Reliance on Part D</li> </ul>	<ul> <li>Potential changes in pharmaceutical research and development</li> </ul>
data	<ul> <li>Potential impact on commercial prices</li> </ul>

### **Part D Federal Funding and Premiums**

- Part D plans receive 3 types of payments from CMS:
  - 1. Direct subsidy government share of premium
  - 2. Low Income Subsidies (LIS) premium and cost sharing
  - 3. Reinsurance expected spending for government's share of costs for claims in catastrophic phase, reconciled and adjusted later
- Base Beneficiary Premium (BBP) for 2023 = \$32.74
  - National Average Monthly Bid Amount (NAMBA) was \$34.71
  - Government reinsurance amount was \$93.68 (estimated catastrophic phase costs)
  - BBP calculated taking into account NAMBA, reinsurance estimate, and percent beneficiary share of base premium (25.5%)
  - Plan premiums may be higher due to unsubsidized portion above BBP

## Part D Redesign: Part D Standard Benefit for 2023



### **Part D Redesign: Major Provisions**

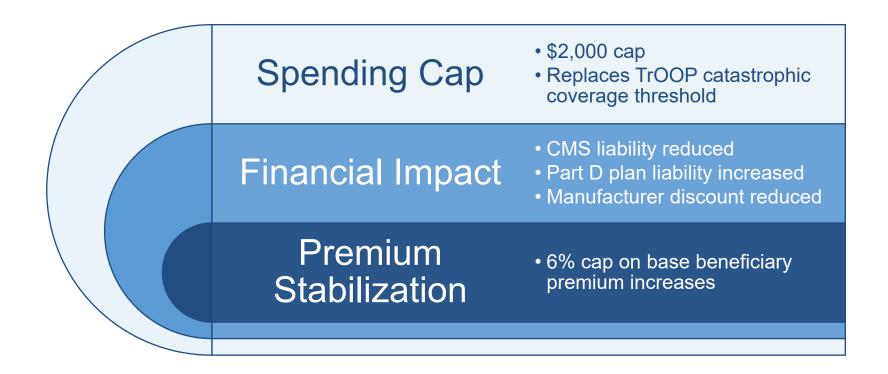
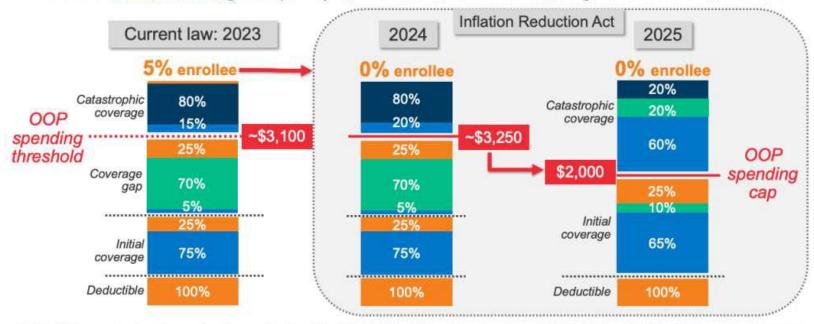


Figure 2

### Changes to Medicare Part D for Brand-Name Drug Costs

Share of brand-name drug costs paid by: 
Enrollees Part D Plans Drug manufacturers Medicare



NOTE: OOP is out-of-pocket. The out-of-pocket spending threshold will be \$7,400 in 2023 and is projected to be \$7,750 in 2024 and \$8,100 in 2025, including what beneficiaries pay directly out of pocket and the value of the manufacturer discount on brand-name drugs in the coverage gap phase. These amounts translate to out-of-pocket spending of approximately \$3,100, \$3,250, and \$3,400 (based on brand-name drug use only).

From Explaining the Prescription Drug Provisions in the Inflation Reduction Act, by Juliette Cubanski, Tricia Neuman Follow, and Meredith Freed Follow, January 24, 2023. Copyright 2023 by KFF.

# Part D Redesign: Spending Cap and LIS Expansion

Spending Cap	Low Income Subsidy (LIS) Expansion
<ul> <li>Changes for 2024:</li> <li>Eliminates 5% beneficiary coinsurance in catastrophic phase</li> <li>Effectively caps out-of-pocket costs at approximately \$3,250</li> <li>Changes beginning 2025:</li> <li>Hard cap on out-of-pocket spending at \$2,000 per year</li> <li>Subject to inflation increases based on drug prices</li> </ul>	<ul> <li>Effective 2024</li> <li>Full LIS eligibility increases for incomes from 135% to 150% of the federal poverty level</li> <li>Asset limits also increased</li> </ul>

## Part D Redesign: Medicare, Plan and Manufacturer Liability

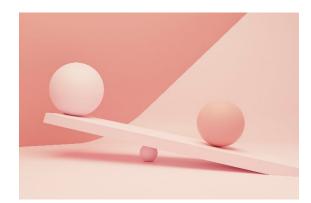
Lia	ability for Costs Above Cap	Liability for Costs between Deductible and Cap
(b • Pa (b • M	edicare: 80% → 20% brand) / 40% (generic) art D plans: 15% → 60% brand and generic) anufacturers: 20% price scount (brand)	<ul> <li>Coverage gap eliminated</li> <li>Part D plans: 75% (initial) / 5% (gap) → 65%</li> <li>Applies to LIS and non-LIS</li> <li>Manufacturer Discount: 70% (gap) → 10%</li> </ul>

# **Polling Question**

The premium stabilization provision applies to individual plan premiums.

TrueFalse

### **Part D Redesign: Premium Stabilization**



- 2024-2029: Increases in BBP capped at 6% from prior year
  - Lesser of BBP amount without IRA changes or 6% increase over prior year
  - Cap does not apply to unsubsidized member premium in excess of BBP
- 2030: HHS may reset base beneficiary premium percentage to not less than 20% to limit cost increase from 2029 to 6%

## **Part D Redesign: Projected Impacts**

Beneficiary Impacts	Part D Plan Impacts
<ul> <li>Savings for enrollees with high OOP costs</li> <li>1.4M enrollees with OOP costs &gt; \$2,000 in 2020 <ul> <li>Average \$3,335/person</li> <li>Includes 1.3M enrollees spending above catastrophic coverage threshold</li> <li>\$2,700 in OOP costs (brand)</li> </ul> </li> </ul>	<ul> <li>Increased liability above spending cap</li> <li>Increased liability below cap (elimination of coverage gap)</li> <li>Increased liability for LIS beneficiaries</li> <li>Increase in portion of payments that are risk-adjusted <ul> <li>Accuracy</li> <li>Aligned incentives</li> </ul> </li> </ul>
<ul> <li>With cap, savings of \$1,355 (40%)</li> <li>Top 10% (145.000 enrollees) would</li> </ul>	<ul> <li>Incentive to manage costs</li> <li>Utilization management</li> </ul>

- have saved \$3,567 (64%)
- Potential for higher Part D premiums
- May be mitigated by premium stabilization

- Increased generic drug utilization
- Opportunity to engage in implementation

## "Smoothing" of Part D Cost Sharing

### More complicated than it sounds

- Starting 2025, Part D sponsors must offer option to pay cost sharing in monthly amounts
- Use "maximum monthly cap" as defined in IRA
- Separate formulas for
  - the first month for which an enrollee has elected to participate in the smoothing program and
  - the remaining months of the plan year
- Plan involved cost sharing collection and distribution
- Notice to beneficiaries, who can opt in

- If enrollees don't pay monthly bill, can terminate smoothing election
  - Required notices
  - 15-day grace period before termination
  - 2-month grace period for reinstatement
- Members who change plans midyear may make monthly payments to two plans
- Unclear how collections of past-due amounts will work, except,
  - Plans are not precluded from billing enrollees
  - Late fees and interest payments are prohibited
  - Unsettled balances are treated as plan losses vis a vis CMS



# Industry Perspective, Trends and Impacts

# 2024 Highlights Part D for Standalone PDP

- There continues to be a steady decline in standalone PDP options with 2024 being lowest since Part D started.
- The number of MA-PD options continues to grow with more than double available for the same time period.
- Medicare beneficiaries who receive Part D Low-Income Subsidies (LIS) will have access to fewer so-called "benchmark" PDPs in 2024 than in any year since Part D started.
- While the premium stabilization provision capped annual Part D BBM at 6% growth, this cap does not apply to individual plan premiums that enrollees pay. Estimated average enrollmentweighted PDP premium expected to be \$48 up from \$40 in 2023.
- Most PDP enrollees will face higher cost sharing for brands than generics, including coinsurance for non-preferred drugs of 50% (max allowed for this tier)

# **Medicare Plan Options**

The Average Medicare Beneficiary Has a Choice of Close to 60 Medicare Plans Offering Drug Coverage in 2024, Including 21 Stand-Alone Drug Plans and 36 Medicare Advantage Drug Plans



Stand-alone PDPs Medicare Advantage drug plans

NOTE: PDP is prescription drug plan. Plan counts are beneficiary weighted. Number of PDPs is reported at the region level, number of MA-PD plans is reported at the county level and excludes Special Needs Plans, Medicare-Medicaid plans, and plans without drug coverage. SOURCE: KFF analysis of Centers for Medicare & Medicaid Services 2007-2024 Part D plan files.



# **Average Part D Monthly Premiums**

Average Monthly Premiums for the 14 National Part D Stand-alone Drug Plans in 2024 Are Projected to Range from a High of \$108 Down to Less Than \$1

024 monthly premium 2023-2024 monthly premiums		2023-2024 % change		2023-2024 \$ change		
	\$0	\$20	\$40	\$60	\$80	\$100
Humana Premier Rx	Plan \$108					
AARP Medicare Rx Prefe	erred \$106	E.C.		12		
SilverScript	Plus \$103					
Cigna Extr	ra Rx \$85					
Wellcare Medicare Rx Value	Plus \$80					
AARP Medicare Rx Walgr	eens \$60		and a second s			
Humana Basic Rx	Plan \$51					
SilverScript Ch	hoice \$49					
National PDP aver	rage' \$48					
Cigna Secur	re Rx \$47					
Humana Walmart Value Rx	Plan \$43					
Wellcare Cla	assic \$36					
Cigna Save	er Rx \$19					
SilverScript SmartS	Saver \$11					
Wellcare Value S	cript <sup>2</sup> \$0					

The National PDP Average Monthly Premium is Increasing by \$8, or 21%

NOTE: PDP is prescription drug plan. Estimates are weighted by June 2023 enrollment; assume current PDP enrollees remain in their same plan; and make no assumptions about plan choices by new enrollees for 2024. National average includes premiums for basic and enhanced PDPs. <sup>2</sup>2024 average monthly premium for Wellcare Value Script is \$0.43 cents.



SOURCE: KFF analysis of Centers for Medicare & Medicaid Services 2023-2024 Part D plan files. • PNG

# **IRA Impacts and Considerations**

Premium	<ul> <li>Base beneficiary premium (BBP) capped at 6% growth</li> <li>Low –income subsidy amounts</li> <li>RxHCC model calibration</li> </ul>
Benefit Design	<ul> <li>Expansion of low income subsidy benefit to include 135-150% federal poverty level</li> <li>Insulin no deductible along with cost sharing may not exceed \$35 for months supply</li> <li>Vaccines exempt from any coinsurance or other cost sharing</li> <li>Eliminated 5% beneficiary cost sharing in catastrophic phase</li> </ul>
Formulary Design	<ul> <li>Utilization management criteria</li> <li>Tiers and drug placement</li> <li>Reduced manufacturer costs/rebates</li> </ul>

# **Polling Question**

How many enrollees do you expect will chose the option to pay out-of-pocket Part D drug costs through monthly payments rather than upfront payments at the pharmacy point of sale?

Less than 15%
About 30%
50%
More than 80%

# Planning for 2025 Part D Benefit Design Changes

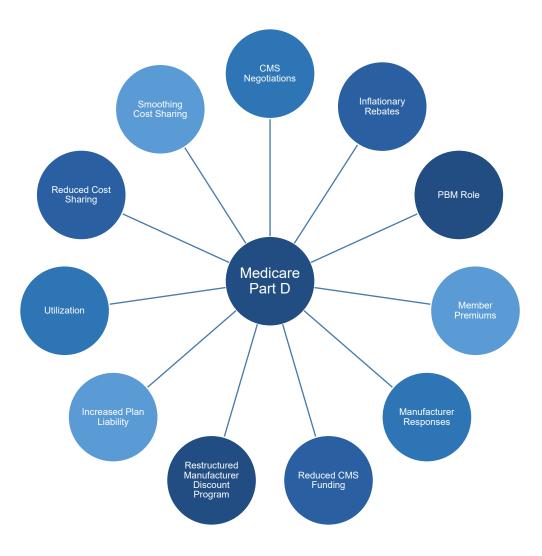
#### 2025 Part D Benefit Design Changes

- \$2,000 member out of pocket maximum
- Elimination of the Part D Coverage Gap benefit phase
- Sunsetting of the current Coverage Gap Discount Program (CGDP)
- Debut of a brand-new pharmaceutical Manufacturer Discount Program (MDP).
- Offering Part D enrollees the option to pay out-of-pocket Part D drug costs through monthly payments over the course of the plan year, as opposed to upfront payments at the pharmacy point of sale.

### **Operational Impacts**

- While it's expected that the beneficiary will pay less, what is less clear is who will pay more? Developing 2025 bids will be more challenging than 2006 initial bid.
- System changes to support tracking of drug cost and monthly billing option.
- STAR Measures Impact

## A lot of variables changing at once



## **Action Items**

- Get legal counsel involved in strategic analysis and change management planning
- Review Part D PBM agreements to determine what changes are needed to reflect updates
- Evaluate your Pharmacy Benefit Manager's preparations for the Part D changes, especially those coming in 2025
  - Claims Administration
  - Rebate negotiations
- Confirm actuaries are contemplating how to incorporate funding changes into future bids and are ready to escalate serious concerns early

## **Contacts and Questions**

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